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4 UNITED STATES DISTRICT COURT  
5 DISTRICT OF NEVADA

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7 MARQUE MOTOR COACH, LLC,

8 Plaintiff,

9 v.

10 STATE OF NEVADA DEPARTMENT OF  
TAXATION, et al.,

11 Defendants.

Case No. 2:18-cv-00522-GMN-PAL

ORDER

12 The court conducted a hearing on an Order to Show Cause (ECF No. 19) on August 14,  
13 2018. The order to show cause required the parties to show cause, in writing, why a temporary  
14 stay of discovery should not be imposed pending a decision of defendants' motion to dismiss. The  
15 order to show cause was entered when a review of the docket reflected that the parties had not  
16 submitted a proposed stipulated discovery plan and scheduling order as required by LR 26-1.

17 This is an action challenging a 2015 Nevada State Assembly Bill 175 codified at NRS  
18 372b, "otherwise referred to as the Passenger Excise Tax" which imposes an excise tax of 3% "of  
19 the total fare charge for transportation" on common motor carriers of transportation. Complaint  
20 (ECF No. 1) ¶ 7. Plaintiff seeks a declaratory judgment that the excise tax violates the United  
21 States Constitution and federal law, and an injunction to prevent defendants from enforcing the  
22 excise tax. On April 30, 2018, defendants filed a Motion to Dismiss (ECF No. 12) which argues  
23 that this court lacks subject matter jurisdiction based on the Tax Injunction Act ("TIA") 28 U.S.C.  
24 § 1341. Plaintiff's response argues that the TIA does not apply because the "connection fee" at  
25 issue in the complaint is not a tax as a matter of law. If the court is unable to decide the  
26 jurisdictional issue as a matter of law, at a minimum, the court should allow plaintiff to conduct  
27 jurisdictional discovery. Defendants filed a reply to the motion to dismiss arguing that the  
28 complaint repeatedly refers to the challenged assessment as a "tax" and "excise tax" pointing out

1 that plaintiff seeks an injunction stopping collection of the tax. Therefore, the case must be  
2 dismissed under the plain provisions of the TIA.

3 The Order to Show Cause (ECF No. 19) acknowledged that a pending motion to dismiss  
4 is not ordinarily good cause to stay discovery awaiting a decision. However, motions raising  
5 jurisdiction, venue, and immunity are the exceptions to the general rule. The complaint does  
6 indeed repeatedly refer to the challenged state statute as a tax or excise tax. At the time the order  
7 to show cause was entered, the parties had not submitted a proposed discovery plan and scheduling  
8 order as required by LR 26-1. The court took a “preliminary peek” at the motion to dismiss,  
9 response, and reply, and found that the motion raised a significant issue regarding this court’s  
10 subject matter jurisdiction. As a result, the order to show case was issued requiring the parties to  
11 show cause in writing why a temporary stay of discovery should not be imposed pending decision  
12 of defendant’s motion to dismiss.

13 Plaintiff filed a response to the order to show cause which stated that, because the parties  
14 submitted a proposed Discovery Plan and Scheduling Order (ECF No. 20) on August 1, 2018  
15 which the court approved in an Order (ECF No. 21) entered August 2, 2018, plaintiff regarded the  
16 matter to be moot. The response stated that “plaintiff respectfully asserts that Defendants Motion  
17 to Dismiss was without merit, and therefore discovery should proceed accordingly.” Defendants  
18 did not respond to the order to show cause because defendants agree that a temporary stay of  
19 discovery while the district judge decides the court’s subject matter jurisdiction is appropriate.

20 Having reviewed and considered the arguments of counsel at the hearing, the motion to  
21 dismiss, response, and reply, the court finds that the motion raises a serious question of this court’s  
22 subject matter jurisdiction. The motion to dismiss also raises significant questions regarding  
23 federalism and the State of Nevada’s collection of what plaintiff’s repeatedly refer to in the  
24 complaint as an excise tax. Plaintiff’s response to defendants’ motion to dismiss characterizes that  
25 the assessment, levy, or collection at issue in the complaint as a collection fee, and argues inter  
26 alia that it is not a tax within the meaning of the TIA. Plaintiff also argues that the analysis of  
27 whether something qualifies as a tax under the TIA is a fact-sensitive inquiry which is determined  
28 as a matter of federal law. Plaintiff contends that even if defendant shows that the connection fee

1 is a tax, Counts II and III of plaintiff's complaint requests the court to ensure that defendants'  
2 understanding of the phrases "connect a passenger," "connection," and "dispatch or other means"  
3 are consistent with federal law, specifically the TIA. Plaintiff therefore argues that the motion to  
4 dismiss should be denied in its entirety for failing to substantiate the applicability of the TIA, or  
5 in the alternative, because the TIA's jurisdictional exception applies in this matter because Nevada  
6 has failed to offer an efficient remedy.


7 During oral argument, counsel for plaintiff conceded that the parties have engaged in state  
8 administrative proceedings challenging the tax at issue and that plaintiff had requested a stay of  
9 those proceedings as a result of filing this action.

10 Having reviewed and considered the matter, the court finds good cause to stay discovery  
11 until this court's subject matter jurisdiction is resolved in the pending motion to dismiss.  
12 Accordingly,

13 **IT IS ORDERED** that:

- 14 1. A stay of discovery is imposed until decision of the pending Motion to Dismiss  
15 (ECF No. 12).
- 16 2. The parties shall have 14 days from decision of the pending motion to dismiss to meet  
17 and confer and submit a proposed amended discovery plan and scheduling order in the  
18 event the district judge determines this court has subject matter jurisdiction.

19 DATED this 12th day of September, 2018.

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22 PEGGY A. TEEN  
23 UNITED STATES MAGISTRATE JUDGE  
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